CALHOUN COUNTY

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS

JUNE 30, 2010

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CALHOUN COUNTY

OFFICIALS

<u>Name</u>	<u>Title</u>	Expires		
Scott Jacobs	Board of Supervisors	Jan. 2011		
Dean G. Hoag, Sr.	Board of Supervisors	Jan. 2013		
Gary Nicholson	Board of Supervisors	Jan. 2013		
Judy Howrey	County Auditor	Jan. 2013		
Lori Erkenbrack	County Treasurer	Jan. 2011		
Kathy Bennett	County Recorder	Jan. 2011		
William A. Davis	County Sheriff	Jan. 2013		
Cynthia Voorde	County Attorney	Jan. 2011		
Joan Wagner	County Assessor	Jan. 2016		

HUNZELMAN, PUTZIER & CO., PLC CERTIFIED PUBLIC ACCOUNTANTS

JEFFORY B. STARK, C.P.A.
RICHARD R. MOORE, C.P.A.
WESLEY E. STILLE, C.P.A. (RETIRED)
KENNETH A. PUTZIER, C.P.A. (RETIRED)
W.J. HUNZELMAN, C.P.A. 1921-1997

1100 WEST MILWAUKEE STORM LAKE, IOWA 50588 712-732-3653 FAX 712-732-3662 info@hpcocpa.com

INDEPENDENT AUDITOR'S REPORT

To the Officials of Calhoun County:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Calhoun County, Iowa, as of and for the year ended June 30, 2010, which collectively comprise the County's basic financial statements listed in the table of contents. These financial statements are the responsibility of Calhoun County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Calhoun County at June 30, 2010, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with Government Auditing Standards, we have also issued our report dated February 8, 2011, on our consideration of Calhoun County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Management's Discussion and Analysis, Budgetary Comparison Information and the Schedule of Funding Progress for the Retiree Health Plan on pages 6 through 11 and 38 through 41 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Calhoun County's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the year ending June 30, 2002 (which are not presented herein), and expressed qualified opinions on those financial statements because the materials and supplies inventory were not included. We also previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for each of the years in the seven year period ending June 30, 2009 (which are not presented herein), and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 5 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Hungelman, Putyler ! Co.

February 8, 2011

MANAGEMENT'S DISCUSSION AND ANALYSIS

Calhoun County provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2010. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

2010 FINANCIAL HIGHLIGHTS

- Revenues of the County's governmental activities increased 3.65%, or \$531,174, from fiscal 2009 to fiscal 2010. Charges for services decreased \$12,055, operating grants and contributions increased \$41,525, property tax increased \$192,854, unrestricted investment earnings decreased \$29,895, and capital grants and contributions increased \$187,492.
- Program expenses of the County's governmental activities were 7.53%, or \$937,806, more in fiscal 2010 than in fiscal 2009.
- The County's net assets increased 9.56%, or \$1,688,060 from June 30, 2009, to June 30, 2010.

USING THIS ANNNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.
- The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Calhoun County as a whole and present an overall view of the County's finances.
- The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Calhoun County's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Calhoun County acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).
- Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.
- Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year, as well as presenting the Schedule of Funding Progress for the Retiree Health Plan.
- Other Supplementary Information provides detailed information about the nonmajor Special Revenue and the individual Agency Funds.

REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information which helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Assets presents all of the County's assets and liabilities, with the difference between the two reported as "net assets". Over time, increases or decreases in the County's net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The County's governmental activities are presented in the Statement of Net Assets and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt, and non-program activities. Property tax and state and federal grants finance most of these activities.

Fund Financial Statements

The County has three categories of funds:

1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds, and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Mental Health, Rural Services, and Secondary Roads, and 3) the Capital Projects Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures, and changes in fund balances.

2) Proprietary funds account for the County's Internal Service, Employee Group Health Fund. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions.

The required financial statements for proprietary funds include a statement of net assets, a statement of revenues, expenses, and changes in fund net assets, and a statement of cash flows.

3) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Agency Funds that account for drainage districts, emergency management services, and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a statement of fiduciary assets and liabilities.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of financial position. Calhoun County's combined net assets for fiscal year 2010 totaled approximately \$19.3 million, increasing from \$17.7 million for fiscal year 2009. The analysis that follows focuses on the changes in the net assets of governmental activities.

Net Assets of Governmental Activities		
	Tire	ne 30
	<u>2010</u>	2009
Current and other assets	\$ 12,945,806	\$ 12,467,072
Capital assets	14,829,085	12,740,979
Total assets	27,774,891	25,208,051
Long-term liabilities	1,465,834	1,192,411
Other liabilities	<u>6,961,001</u>	<u>6,355,644</u>
Total liabilities	<u>8,426,835</u>	7,548,055
Net assets		
Invested in capital assets	14,829,085	12,754,239
Restricted	3,397,929	3,658,973
Unrestricted	1,121,042	1,260,045
Total net assets	<u>\$ 19,348,056</u>	<u>\$ 17,659,996</u>

Net assets of Calhoun County's governmental activities increased by \$1,688,060 from fiscal year 2009. The largest portion of the County's net assets is invested in capital assets (e.g., land, infrastructure, intangibles, buildings, and equipment). Restricted net assets represent resources subject to external restrictions, constitutional provisions, or enabling legislation on how they can be used. Unrestricted net assets represent the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements.

Changes in Net Assets of Governmental Activities

		Ended ne 30,
	<u>2010</u>	<u>2009</u>
Revenues:		
Program revenues:		
Charges for service	\$ 1,306,250	\$ 1,318,305
Operating grants, contributions, and restricted interest	4,407,572	4,366,047
Capital grants, contributions, and restricted interest	3,222,094	3,034,602
General revenues:		
Property tax	5,538,904	5,346,050
Penalty and interest on property tax	42,823	39,014
State tax credits	247,802	258,932
Local option sales tax	138,808	
Unrestricted investment earnings	146,914	176,809
Other general revenues	25,219	5,453
Total revenues	<u> 15,076,386</u>	14,545,212
Program expenses:		
Public safety and legal services	1,837,215	1,702,654
Physical health and social services	2,568,441	2,442,806
Mental health	1,047,494	1,203,778
County environment and education	651,243	570,907
Roads and transportation	4,907,411	4,042,511
Governmental services to residents	481,213	433,659
Administration	1,204,275	1,135,479
Non-program	628,805	882,962
Interest on long-term debt	62,229	<u>35,764</u>
Total expenses	13,388,326	12,450,520
Increase in net assets	1,688,060	2,094,692
Net assets beginning of year, as restated	_17,659,996	15,565,304
Net assets end of year, as restated	<u>\$ 19,348,056</u>	<u>\$ 17,659,996</u>

Calhoun County decreased property taxes from a total levy of 11.93032 to 11.84574 from fiscal year 2009 to fiscal year 2010. This was due to a valuation increase. The County does not anticipate any change in the rate for the next fiscal year.

INDIVIDUAL MAJOR FUND ANALYSIS

As Calhoun County completed the year, its governmental funds reported a combined fund balance of \$5,697,416, an increase of \$122,657 from last year's total of \$5,574,759. Changes in fund balances of the major funds from the prior year are as follows:

• General Fund revenues increased by \$230,028 and expenditures decreased by \$8,969. The General Fund ending balance increased by \$168,146 from the prior year to \$2,991,792. The departments usually spend 90% of their budget trying to have something to work with in case an expenditure arises that was not anticipated. Budget amendments are expensive to the taxpayer with publications costing approximately \$250 each time. The departments try to cover budgeted expenses until close of the fiscal year but sometimes things unforeseen or increased costs in a budget causes the need for a budget amendment which is done in May.

- Mental Health Fund revenues decreased by \$135,015. Mental health expenditures decreased \$148,779. The fund balance at the end of fiscal year 2010 was \$293,589.
- Rural Services Fund ending balance increased \$48,180 from the prior year.
- Secondary Roads Fund revenues increased \$332,731 and expenditures increased \$593,588. The ending fund balance of \$825,105 was a \$313,733 decrease from the prior year.
- Conservation Trust Fund expenditures increased \$28,699 from fiscal year 2009 to fiscal year 2010.
- Capital Projects Fund expenditures decreased \$20,843 from fiscal year 2009 to fiscal year 2010.

BUDGETARY HIGHLIGHTS

Over the course of the year, Calhoun County amended its budget one time. The amendment, which was made on May 25, 2010, increased budgeted expenditures by \$71,485. There were various reasons for the amendment including equipment for the Sheriff's department, emergency detox services, an increase in CPC county share expense, and computer tech support contracts.

With these amendments, the County did not exceed the amounts budgeted.

CAPITAL ASSETS

At June 30, 2010, Calhoun County had approximately \$14.8 million invested in a broad range of capital assets, including public safety equipment, buildings, park facilities, roads, and bridges.

Capital Assets of Governmental Activities at Year End				
		· · · · · · · · · · · · · · · · · · ·		
	<u>J</u> :	une 30,		
	<u>2010</u>	<u>2009</u>		
Land	\$ 565,548	\$ 565,548		
Buildings and improvements	1,110,201	999,572		
Equipment and vehicles	4,119,682	4,310,252		
Intangibles	92,748	109,592		
Construction in progress	2,641,367	25,000		
Infrastructure, road network	6,299,539	6,731,015		
Total	<u>\$ 14,829,085</u>	<u>\$ 12,740,979</u>		

The County had depreciation expense of \$1,045,390 in fiscal year 2010, and total accumulated depreciation of \$6,029,578 at June 30, 2010.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

Calhoun County's elected and appointed officials and citizens considered many factors when setting the fiscal year 2010 budget and tax rates. One of the factors concerning Calhoun County is the age of the population. The census for 1990 was 11,580, and 2000 was 11,115. The aging population was taken into consideration by the Health Department and the grants that would be the most beneficial concerning this factor.

All departments budget very conservatively. The Board asked that the budgets remain the same for fiscal year 2010/2011. Also, there was a 0% increase for wages due to the economy. There was no projected increase in the cost of health care benefits which has been the same now for three years due to self funding.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of Calhoun County's finances and to show the County's accountability for the money it receives. If you have any questions, contact the Calhoun County Auditor's Office, 416 Fourth St., Ste 1, Rockwell City, Iowa, 50579.

CALHOUN COUNTY STATEMENT OF NET ASSETS JUNE 30, 2010

Exhibit A

		Governmental
		<u>Activities</u>
<u>ASSETS</u>		
Cash and pooled investments		\$ 5,582,351
Receivables (net of allowances for	or uncollectibles):	
Property tax:		
Delinquent		16,495
Succeeding year		5,902,502
Interest and penalty on property	tax	46,360
Accounts		532,580
Accrued interest		16,274
Notes		46,750
Due from other governments		156,164
Inventories		576,571
Prepaid expenses		69,759
Land		565,548
Construction in progress		2,641,367
Capital assets (net of accumulate	d depreciation/amortization)	11,622,170
Total Assets		27,774,891
<u>LIABILITIES</u>		
Accounts payable		718,054
Salaries and benefits payable		111,499
Due to other governments		131,000
Interest payable		91,102
Deferred revenue:		
Succeeding year property tax		5,902,502
Other		6,844
Long-term liabilities:		•
Portion due or payable within or	ne year:	
Compensated absences		506,464
Portion due or payable after on	e year:	
Drainage warrants payable		954,257
Net OPEB liability		5,113
Total liabilities		8,426,835
NET ASSETS		
Invested in capital assets		14,829,085
Restricted for:		
Supplemental levy purposes		1,607,426
Secondary roads purposes		574,237
Other purposes		1,012,635
Unrestricted		1,324,673
Total net assets		\$ 19,348,056
	See notes to financial statements.	
	10	

			Program Revenue	S	
			Operating Grants,	Capital Grants,	Net (Expense)
			Contributions,	Contributions,	Revenue and
		Charges for	and Restricted	and Restricted	Changes in
	Expenses	<u>Service</u>	<u>Interest</u>	<u>Interest</u>	Net Assets
Functions/Programs					
Governmental activities:					· ••••
Public safety and legal services	\$ 1,837,215	\$ 70,421	\$ 82,415	\$ -	\$ (1,684,379)
Physical health and social services	2,568,441	754,573	1,012,847	-	(801,021)
Mental health	1,047,494	6,009	727,044	-	(314,441)
County environment and education	699,569	146,790	14,992		(537,787)
Roads and transportation	4,907,411	84,810	2,550,495	2,744,705	472,599
Governmental services to residents	481,213	195,100	8,123	<u>-</u>	(277,990)
Administration	1,245,073	48,547	11,656	-	(1,184,870)
Non-program	539,681	·		477,389	(62,292)
Interest on long-term debt	62,229			·	(62,229)
Total	\$13,388,326	\$1,306,250	\$ 4,407,572	\$ 3,222,094	\$ (4,452,410)
General Revenues:					
Property and other county tax			•		5,538,904
Penalty and interest on property tax					42,823
State tax credits					247,802
Local option sales tax		• • • • •			138,808
Unrestricted investment earnings					146,914
Miscellaneous					25,219
Total general revenues					6,140,470
Total general revenues					
Change in net assets					1,688,060
Net assets beginning of year, as restated					17,659,996
Net assets end of year	÷				\$ 19,348,056

CALHOUN COUNTY BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2010

			Special Revenue		Nonmajor			
		Mental	Rural	Secondary	Conservation	Capital	Special	
	General	<u>Health</u>	<u>Services</u>	Roads	Trust	Projects	Revenue	<u>Total</u>
<u>ASSETS</u>								
Cash and pooled investments	\$2,349,936	\$427,545	\$ 439,175	\$ 502,508	\$ 497,667	\$422,983	\$ 355,338	\$ 4,995,152
Receivables:								
Property tax:								
Delinquent	21,327	2,244	3,325	-	-	-	_	26,896
Succeeding year	3,889,411	409,158	1,603,933	-	-	.	-	5,902,502
Interest and penalty on property tax	52,107		-	-	<u>.</u>			52,107
Accounts	524,983	-	5,043	· * - ·	160	-	2,394	532,580
Accrued interest	16,251	-	-		-	- .	=	16,251
Notes	46,750	-	-	-	•		-	46,750
Due from other governments	95,721	398	· •	46,998	13,047	- ,	-	156,164
Inventories	- ·	-	-	576,571		-	: -	576,571
Prepaid expenses	111,776		5,974	53,673	· <u> </u>			171,423
Total assets	\$7,108,262	\$839,345	\$2,057,450	\$1,179,750	\$ 510,874	\$422,983	\$ 357,732	\$12,476,396
LIABILITIES AND FUND BALANCES								
Liabilities:			di d			•		
Accounts payable	\$ 86,200	\$ 10,245	\$ 7,610	\$ 309,870	\$ 2,673	\$ -	\$ 47,276	\$ 463,874
Salaries and benefits payable	59,270	1,264	6,190	44,775	-	· -		111,499
Due to other governments	8,155	122,845		-	-	-	· .	131,000
Interest payable	- · · · · · · - · ·	-	_	- ·	<u>.</u> :	-	91,102	91,102
Deferred revenue:				•				
Succeeding year property tax	3,889,411	409,158	1,603,933	-	· · · · · · · · · · · ·	. = .	, - ,	5,902,502
Other	73,434	2,244	3,325					79,003
Total liabilities	4,116,470	545,756	1,621,058	354,645	2,673	-	138,378	6,778,980
								-
Fund balances:						•		
Reserved for:								1.4
Supplemental levy purposes	1,607,426		-	_	-	-	 ,	1,607,426
Drainage warrants				_	-	, -	(116,127)	
Inventories	· 		-	576,571			· · ·	576,571
Prepaid expenses	111,776	· •	5,974	53,673	-	-	-	171,423
Unreserved, reported in:	- 							
General fund	1,272,590	•	.	_			-	1,272,590
Special revenue funds		293,589	430,418	194,861	508,201		335,481	1,762,550
Capital projects fund	. •	-	- ·	-	-	422,983	<u>-</u>	422,983
Total fund balances	2,991,792	293,589	436,392	825,105	508,201	422,983	219,354	5,697,416
Total liabilities and fund balances	\$7,108,262	\$839,345	\$2,057,450	\$1,179,750	\$ 510,874	\$422,983	\$ 357,732	\$12,476,396
Total habilities and fund balances	Ψ 1,100,202	Ψ 000,040	Ψ2,001,700	Ψ1,117,130	Ψ 310,074	Ψ, σ	Ψ 331,132	- 12,170,550

CALHOUN COUNTY RECONCILIATION OF THE BALANCE SHEET – GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS ILINE 30, 2010

Exhibit D

Total governmental fund balances	\$ 5,697,416
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of assets is \$20,858,663 and the accumulated depreciation/amortization is \$6,029,578.	14,829,085
Other long-term assets are not available to pay current period expenditures and, therefore, are deferred in the governmental funds.	79,003
The allowance for uncollectible accounts receivable is not reported in the governmental funds.	(16,148)
The Internal Service Fund is used by management to charge the costs of the partial self funding of the County's health insurance benefit plan to individual funds. The assets and liabilities of the Internal Service Fund are included with governmental activities in the Statement of Net Assets.	224,534
Compensated absences payable, other postemployment benefits payable, and drainage warrants payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds.	(1,465,834)
Net assets of governmental activities	\$19,348,056

CALHOUN COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2010

Exhibit E

		Special Revenue				Nonmajor		
	<u>General</u>	Mental <u>Health</u>	Rural Services	Secondary <u>Roads</u>	Conservation <u>Trust</u>	Capital Projects	Special Revenue	<u>Total</u>
Revenues:								
Property and other County tax	\$3,706,906	\$ 407,677	\$1,490,046	\$ 69,404	\$ -	\$ -	\$ -	\$5,674,033
Interest and penalty on property tax	31,505	-	,		1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -	-	-	31,505
Intergovernmental	1,405,839	746,821	61,476	2,653,833	•	-	16,339	4,884,308
Licenses and permits	11,548	-	-	5,230	- 1, 1, 1	-	=	16,778
Charges for services	767,667	` = .;	20,784	-	123,701	· · · -	7,392	919,544
Use of money and property	140,706			-	711	-	101	141,518
Miscellaneous	45,161	5,074	6,799	41,858	18,248	-	482,524	599,664
Total revenues	6,109,332	1,159,572	1,579,105	2,770,325	142,660		506,356	12,267,350
Expenditures:								
Operating:								
Public safety and legal services	1,434,466	· _	351,178				10,677	1,796,321
Physical health and social services	2,464,403	_	- -	=	· · · -	-		2,464,403
Mental health		1,047,115	··	· .	_	-	<u>.</u> •	1,047,115
County environment and education	439,617		158,255	-	- -		-	597,872
Roads and transportation	1,265	i L	35,637	4,167,156	-		. <u>.</u>	4,204,058
Governmental services to residents	454,033		1,332			-	- ·	455,365
Administrative	949,139	<u>-</u>	903			_	-	950,042
Non-program	4,590		. 11 (1	.		* * _ *	597,320	601,910
Capital projects	<u> </u>	·	1 <u> </u>	. <u>12. julijus - </u>	160,911	68,099		229,010
Total expenditures	5,747,513	1,047,115	547,305	4,167,156	160,911	68,099	607,997	12,346,096
Excess (deficiency) of revenues over expenditures	361,819	112,457	1,031,800	(1,396,831)	(18,251)	(68,099)	(101,641)	(78,746)
Other financing sources (uses):								
Sale of capital assets	1,667	_	-	9,138	-	-		10,805
Operating transfers in	-	-	-	1,073,960		105,000	4,137	1,183,097
Operating transfers out	(195,340)	-	(983,620)	<u>.</u>	· -	_	(4,137)	(1,183,097)
Drainage district warrants issued		·		·	<u></u>	<u> </u>	190,598	190,598
Total other financing sources (uses)	(193,673)		(983,620)	1,083,098	. <u></u>	105,000	190,598	201,403
Net change in fund balances	168,146	112,457	48,180	(313,733)	(18,251)	36,901	88,957	122,657
Fund balances, beginning of year	2,823,646	181,132	388,212	1,138,838	526,452	386,082	130,397	5,574,759
Fund balances, end of year	\$2,991,792	\$ 293,589	\$ 436,392	\$ 825,105	\$ 508,201	\$422,983	\$219,354	\$5,697,416

CALHOUN COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES –

GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2010

Exhibit F

Net change in fund balances - Total governmental funds		\$ 122,657
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures while governmental activities report depreciation/amortization expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and contributed capital assets exceeded depreciation expense in the current year as follows:		
Expenditures for capital assets Depreciation/amortization expense	\$3,143,495 (1,045,390)	2,098,105
In the Statement of Activities, the net effect of various transactions involving capital assets (i.e., sales and trade-ins) is reflected in depreciation expense, whereas the governmental funds report any proceeds from the disposition of assets as an increase in financial resources.		(10,000)
Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are deferred in the governmental funds as follows: Property tax		17,224
The decrease in the allowance for uncollectible accounts receivable is not reported in the fund financial statements.		(2,225)
Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Current year issues exceeded repayments as follows:		
Issued drainage district warrants	\$ (605,560) 414,962	(190,598)
Redeemed drainage district warrants Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:	414,702	
Compensated absences Other post employment benefits		(77,712) (5,113)
The Internal Service Fund is used by management to charge the costs of employee health benefits to individual funds. The change in net assets of the Internal Service Fund is reported with governmental activities.		(264,278)
Change in net assets of governmental activities		\$ 1,688,060

CALHOUN COUNTY STATEMENT OF NET ASSETS PROPRIETARY FUND JUNE 30, 2010

Exhibit G

	Internal Service Employee <u>Group Health</u>
<u>ASSETS</u>	
Cash and cash equivalents	\$ 587,199
Accrued interest	23
Total assets	587,222
LIABILITIES	
Accounts payable	254,180
Deferred revenue	108,508
Total liabilities	362,688
NET ASSETS	
Unrestricted	\$ 224,534

CALHOUN COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND YEAR ENDED JUNE 30, 2010

Exhibit H

		Internal Service Employee <u>Group Health</u>
Operating revenues: Reimbursements from operating funds		 \$ 1,275,681
Reimbursements from employees and others		41,709
Insurance reimbursements	•	36,625
Total operating revenues		 1,354,015
Operating expenses:	• *	
Medical claims and administrative fees		1,623,689
Operating loss		(269,674)
Non-operating revenues:		the second second
Interest income		5,396
Net loss		(264,278)
Net assets beginning of year		488,812
Net assets end of year		\$ 224,534

YEAR ENDED JUNE 30, 2010

Exhibit I

		Ε	rnal Service Employee oup Health
Cash flows from operating activities:			
Cash received from employees and others		\$	41,709
Cash received from insurance reimbursements			57,236
Cash received from operating fund reimbursements			1,276,149
Cash payments for medical claims and administrative fees			(1,530,109)
Net cash used for operating activities			(155,015)
		7	
Cash flows from investing activities: Interest on investments			5,461
Net decrease in cash and cash equivalents			(149,554)
Cash and cash equivalents, beginning of year			736,753
Cash and cash equivalents, end of year		<u>\$</u>	587,199
Reconciliation of operating loss to net cash			
used for operating activities:			
Operating loss	•	\$	(269,674)
Adjustments to reconcile operating loss to net			
cash used for operating activities:			
Decrease in accrued revenue			20,612
Increase in accrued expenses			93,579
Increase in deferred revenue		to 1: 11	468
Net cash used for operating activities		\$	(155,015)

CALHOUN COUNTY STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS

JUNE 30, 2010

Exhibit J

<u>ASSETS</u>	
Cash and pooled investme	nts:
County Treasurer	\$ 573,001
Other County officials	41,788
Receivables:	
Property tax:	
Delinquent	81,810
Succeeding year	10,786,693
Accounts	22,157
Due from other governm	7,967 <u>7,967</u>
Total assets	_11,513,416
LIABILITIES	
Accounts payable	4,866
Salaries payable	1,622
Due to other governments	11,503,372
Trusts payable	3,556
Total liabilities	11,513,416
1 Otal Habilities	
Net Assets	\$

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Calhoun County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance, and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Calhoun County has included all funds, organizations, agencies, boards, commissions, and authorities. The County has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on, the County.

These financial statements present Calhoun County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

<u>Blended Component Units</u> - The following component units are entities which are legally separate from the County, but are so intertwined with the County that they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

Three hundred twelve drainage districts have been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although these districts are legally separate from the County, they are controlled, managed, and supervised by the Calhoun County Board of Supervisors. The drainage districts are reported as a special revenue fund. Financial information of the individual drainage districts can be obtained from the Calhoun County Auditor's office.

Jointly Governed Organizations - The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Calhoun County Assessor's Conference Board, Calhoun County Joint Disaster Services Commission, Calhoun County Landfill Authority, and Calhoun County E911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> - (Continued)

B. Basis of Presentation

Government-wide Financial Statements - The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Assets presents the County's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories.

Invested in capital assets consists of capital assets net of accumulated depreciation/amortization.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and (2) grants, contributions, and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the main operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges, and the capital improvement costs not paid from other funds.

Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues designated to be used to fund mental health, mental retardation, and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

B. Basis of Presentation - (Continued)

Special Revenue: (Continued)

The Secondary Roads Fund is used to account for secondary road construction and maintenance.

The Conservation Trust Fund is used to account for conservation activities including parks and trails.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

Additionally, the County reports the following funds:

Proprietary Fund - An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost reimbursement basis.

Fiduciary Funds - Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when they occur and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers property taxes as available if they are collected within 60 days after year end. A one-year availability period is used for revenue recognition for all other governmental fund revenues.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments), and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments, and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the County's policy to first apply cost-reimbursements grant resources to such programs, followed by categorical block grants, and then by general revenues.

1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> - (Continued)

C. Measurement Focus and Basis of Accounting - (Continued)

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Fund are charges to customers for sales and services. Operating expenses for internal service funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Liabilities, and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash, Pooled Investments, and Cash Equivalents - The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. Investments are stated at fair value except for the investment in the Iowa Public Agency Investment Trust, which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

<u>Property Tax Receivable</u> - Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds becomes due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2008, assessed property valuations; is for the tax accrual period July 1, 2009, through June 30, 2010, and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2009.

<u>Interest and Penalty on Property Tax Receivable</u> - Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> - (Continued)

D. Assets, Liabilities, and Fund Equity - (Continued)

<u>Due from Other Governments</u> - Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants, and reimbursements from other governments.

<u>Inventories</u> - Inventories are valued at cost using the first-in, first-out method. Inventories in the Special Revenue Funds consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Reported inventories in the governmental fund financial statements are equally offset by a fund balance reserve which indicates that they are not available to liquidate current obligations.

<u>Prepaids</u> – Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid in both the Government-wide and fund financial statements on the consumption method.

<u>Capital Assets</u> - Capital assets, which include property, equipment and vehicles, intangibles, and infrastructure assets (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the government), are reported in the governmental activities column in the government-wide Statement of Net Assets. Calhoun County was not required to report its infrastructure assets retroactively and it elected not to do so. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class		<u>Amount</u>
Infrastructure		\$ 50,000
Intangibles		50,000
Land, buildings, and improvements		25,000
Equipment and vehicles	~	5,000

Capital assets of the County are depreciated using the straight line method over the following estimated useful lives:

Estimated Useful Lives
(In Years)
40-200
10-50
10-65
10
4-50
6-10

<u>Due to Other Governments</u> - Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

<u>Trusts Payable</u> - Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> - (Continued)

D. Assets, Liabilities, and Fund Equity - (Continued)

<u>Deferred Revenue</u> - Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of succeeding year property tax receivable, as well as delinquent property tax receivable not collected within sixty days after year end.

Deferred revenue in the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied and contributions from external customers in the Employee Group Health Fund.

Compensated Absences - County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death, or retirement. A liability is recorded when incurred in the government-wide, proprietary fund, and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2010. The compensated absences liability attributable to the governmental activities will be paid primarily by the General, Mental Health, Rural Services, and Secondary Roads Funds.

<u>Long-term Liabilities</u> - In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Assets. In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources.

<u>Fund Equity</u> - In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

<u>Net Assets</u> - The net assets of the Internal Service, Employee Group Health Fund is designated for anticipated future catastrophic losses of the County.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2010, disbursements did not exceed the amounts budgeted in any functions.

2. CASH AND POOLED INVESTMENTS

The County's deposits in banks at June 30, 2010, were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County had no investments meeting the disclosure requirements of Government Accounting Standards Board Statement Number 3.

The County's investments at June 30, 2010, include drainage district warrants with a carrying amount of \$166,598. Market value for these warrants is not readily available.

In addition, the County had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$1,109,430 pursuant to Rule 2a-7 under the Investment Company Act of 1940.

Interest rate risk. The County's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the County.

3. INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2010, is as follows:

Transfer from	<u>Amount</u>
General	\$ 90,340
Special Revenue:	
	983,620
	1,073,960
Sheriffs Fund	4,137
General	105,000 \$ 1,183,097
	General Special Revenue: Rural Services Sheriffs Fund

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

4. <u>CAPITAL ASSETS</u>

Capital assets activity for the year ended June 30, 2010, was as follows:

	Balance Beginning of Year	Increases	Decreases	Balance End of <u>Year</u>
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 565,548	\$ -	\$ -	\$ 565,548
Construction in progress	25,000	2,641,367	25,000	2,641,367
Total capital assets not being depreciated	590,548	2,641,367	25,000	3,206,915
Capital assets being depreciated/amortized:				
Buildings	1,569,000	153,986	_	1,722,986
Equipment and vehicles	8,024,806	373,143	296,987	8,100,962
Intangibles	168,465	-		168,465
Infrastructure, road network	7,659,335	· <u>-</u>	<u> </u>	7,659,335
Total capital assets being depreciated/amortized	17,421,606	527,129	296,987	17,651,748
Less accumulated depreciation/amortization for:				
Buildings	569,428	43,357	- ·	612,785
Equipment and vehicles	3,714,554	553,713	286,987	3,981,280
Intangibles	58,873	16,844	- · ·	75,717
Infrastructure, road network	928,320	431,476	-	1,359,796
Total accumulated depreciation/amortization	5,271,175	1,045,390	286,987	6,029,578
Total capital assets being depreciated/amortized, net	12,150,431	(518,261)	10,000	11,622,170
Governmental activities capital assets, net	\$12,740,979	\$2,123,106	\$ 35,000	\$14,829,085
Depreciation/amortization expense was charged to the following	owing functions:			
Governmental activities:				
Public safety and legal services				\$ 46,675
Physical health and social services				9,962
County environment and education				44,877
Roads and transportation				864,427
Governmental services to residents		•		22,177
Administration				57,272
Total depreciation/amortization expensegovern	mental activititie	es		\$ 1,045,390
	•			

5. DUE TO OTHER GOVERNMENTS

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments is as follows:

Fund	<u>Description</u>	<u>Amount</u>
General	Services	\$ 8,155
Special Revenue: Mental Health	Services	122,845
Total for governmental funds		<u>\$ 131,000</u>
Agency: County Assessor Schools Community Colleges Corporations Auto License and Use Tax All other Total for agency funds	Collections	\$ 305,258 7,495,031 545,022 2,375,875 243,779 538,407 \$11,503,372

6. LONG-TERM LIABILITIES

A summary of changes in long-term liabilities for the year ended June 30, 2010, is as follows:

		Orainage Varrants	Net OPEB iability		sated Absences	<u>Total</u>
Balance, beginning of year Increases	\$	763,659 605,560	\$ - 5,919	\$	42 8 ,752 77,712	\$1,192,411 689,191
Decreases	· · ·	414,962	 806	_	. =	415,768
Balance, end of year	\$	954,257	\$ 5,113	\$	506,464	\$1,465,834
Due within one year	<u>\$</u>	-	\$ <u>-</u>	\$	506,464	\$ 506,464

Drainage Warrants

Drainage warrants are warrants which are legally drawn on drainage district funds but are not paid for lack of funds, in accordance with Chapter 74 of the Code of Iowa. The warrants bear interest at rates in effect at the time the warrants are first presented. Warrants will be paid as funds are available.

Drainage warrants are paid from the Special Revenue Fund solely from drainage assessments against benefited properties.

7. PENSION AND RETIREMENT BENEFITS

The County contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 4.30% of their annual covered salary and the County is required to contribute 6.65% of annual covered salary. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contribution to IPERS for the years ended June 30, 2010, 2009, and 2008, were \$285,913, \$268,355, and \$261,525, respectively, equal to the required contributions for each year.

8. OTHER POSTEMPLOYMENT BENEFITS (OPEB)

Calhoun County implemented GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits other Than Pensions during the year ended June 30, 2010.

<u>Plan Description</u>. The County operates a single-employer retiree benefit plan which provides medical, prescription drug, and dental benefits for retirees and their spouses. There are 103 active and no retired members in the plan. Participants must have accumulated 20 years of service or have attained age 62 at retirement. Benefits cease upon attaining age 65. The plan does not issue a stand-alone financial report.

The medical, prescription drug, and dental coverage, which is a medical plan, is administered by Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefit as active employees, which results in an implicit rate subsidy and an OPEB liability.

<u>Funding Policy</u>. The contribution requirements of plan members are established and may be amended by the County. Retirees pay the full premium. The current funding policy of the County is to pay health claims as they occur. The required contribution is based on projected pay-as-you go financing. For fiscal year 2010, the County contributed \$806. Retirees receiving benefits have required monthly contributions of:

Rate Tier	Health and <u>Prescription Drug</u>	<u>Dental</u>
Retiree only	\$ 488	\$ 27
Retiree and family	1,071	54

Annual OPEB Cost and Net OPEB Obligation. The County's annual OPEB cost is calculated based on the annual required contribution (ARC) of the County, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding which, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)

The following table shows the components of the County's annual OPEB cost for the year ended June 30, 2010, the amount actually contributed to the plan, and changes in the County's net OPEB obligation:

Annual required contribution	\$ 5,919
Interest on net OPEB obligation	· -
Adjustment to annual required contribution	
Annual OPEB cost	5,919
Contributions made	(806)
Increase in net OPEB obligation	5,113
Net OPEB obligation beginning of year	
Net OPEB obligation end of year	<u>\$ 5,113</u>

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2009. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2010.

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation as of June 30, 2010 are summarized as follows:

		Percentage of	Net
Year	Annual	Annual OPEB	OPEB
Ended	OPEB Cost	Cost Contributed	Obligation
June 30, 2010	\$ 5,919	13.62%	\$ 5,113

<u>Funded Status and Funding Progress</u>. As of July 1, 2009, the most recent actuarial valuation date for the period July 1, 2009 through June 30, 2010, the actuarial accrued liability was \$52,892, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$52,892. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$3,805,000 and the ratio of the UAAL to covered payroll was 1.39%. As of June 30, 2010, there were no trust fund assets.

Actuarial Methods and Assumptions. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as Required Supplementary Information in the section following the Notes to Financial Statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of the July 1, 2009 actuarial valuation date, the unit credit actuarial cost method was used. The actuarial assumptions include a 4.5% discount rate based on the County's funding policy. The projected annual medical trend rate is 10%. The ultimate medical trend rate is 5%. The medical trend rate is reduced 1% each year until reaching the 5% ultimate trend rate.

8. <u>OTHER POSTEMPLOYMENT BENEFITS (OPEB)</u> – (Continued)

Mortality rates are from the RP2000 Group Annuity Morality Table, applied on a gender-specific basis. Annual retirement and termination probabilities were based on 20% for actives currently electing coverage.

Projected claim costs of the medical plan are \$674 per month for retirees less than age 65. The salary increase rate was assumed to be 2.5% per year. The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years.

9. RISK MANAGEMENT

Calhoun County is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 634 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public official liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses, and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 200 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's contributions to the Pool for the year ended June 30, 2010, were \$159,503.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim and \$10,000,000 in aggregate per year. For members requiring specific coverage from \$3,000,000 to \$10,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location, with excess coverage reinsured on an individual member basis.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable that such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2010, no liability has been recorded in the County's financial statements. As of June 30, 2010, settled claims have not exceeded the risk pool or reinsurance coverage since the pool's inception.

9. RISK MANAGEMENT - (Continued)

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their casualty capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its casualty capital contributions. However, the refund is reduced by an amount equal to the annual casualty operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$1,000,000 and \$40,000, respectively, except that the treasurer's bond is in the amount of \$160,000. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

10. EMPLOYEE HEALTH INSURANCE PLAN

The Internal Service, Employee Group Health Fund was established to account for the partial self funding of the County's health insurance benefit plan. The plan is funded by both employee and County contributions and is administered through a service agreement with Wellmark. The agreement is subject to automatic renewal provisions. The County assumes liability for claims up to the individual stop loss limitation of \$35,000. Claims in excess of coverage are insured through purchase of stop loss insurance.

Monthly payments of service fees and plan contributions in the Employee Group Health Fund are recorded as expenditures from the operating funds. Under the administrative services agreement, monthly payments of service fees and claims processed are paid to Wellmark from the Employee Group Health Fund. The County's contribution for the year ended June 30, 2010, was \$1,275,681.

Amounts payable from the Employee Group Health Fund at June 30, 2010, total \$254,180, which is for incurred but not reported (IBNR) and reported but not paid claims. The amounts are based on actuarial estimates of the amounts necessary to pay prior-year and current-year claims and to establish a reserve for catastrophic losses. A liability has been established based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires a liability for claims be reported if information prior to the issuance of the financial statements indicates it is probable a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Settlements have not exceeded the stop-loss coverage in any of the past three years. A reconciliation of changes in the aggregate liability for claims for the current year is as follows:

Unpaid claims beginning of year		\$ 160,601
Incurred claims (including claims incurre	d but not	
reported at June 30, 2010): Current year events		1,717,267
Total incurred claims		1,717,267
Payments:		
Current year events		1,463,087
Prior year events		160,601
Total payments		1,623,688
Unpaid claims end of year		<u>\$ 254,180</u>

11. E911 NOTE PAYABLE

During the year ended June 30, 2003, Calhoun County loaned \$318,000 to the Calhoun County E911 Service Board. The ten year loan is interest free and is being paid off at a rate of \$35,000 (four quarterly payments of \$8,750) per year for each of the first nine years with the balance of \$3,000 to be paid during the tenth year. During the year ended June 30, 2010, the County received payments totaling \$35,000. The balance of the note on June 30, 2010, was \$46,750.

12. DESIGNATED FUND BALANCE

The Board of Supervisors has designated \$455,000 from the Conservation Land Acquisition Fund balance for use on the completion of a year round shelter safe room and road improvements at Twin Lakes. From the Resource Enhancement and Protection Fund, \$29,000 was designated for sealcoating of a park road at Twin Lakes. In the Secondary Road Fund, \$803,883 is designated for the purchase of gravel. In the Capital Projects Funds, \$110,000 is designated for the purchase of computer equipment, maintenance costs on the courthouse boiler and air conditioner, and partial replacement of windows in the courthouse.

13. <u>COMMITMENTS</u>

The County has entered into the following contracts prior to June 30, 2010, which have not yet been completed.

<u>Project</u>	Con	otal itract ount	Costs Incurred As of 06-30-10	Remaining Commitment As of 06-30-10
Purchase of gravel	\$ 64	1,200	\$ 143,963	\$ 497,237
Pavement markings	\$ 5	3,913	\$ 50,539	\$ 3,374

The balance remaining at June 30, 2010, will be paid as work on the projects progresses.

14. FARM LEASE

The County has entered into an agreement to lease 236.5 acres of farmland which it owns situated in Calhoun County. This cash lease arrangement is at a rate of \$61,870.77 per year for each of the three years of the lease with payments of \$20,623.59 being due on or before each March 15, August 15, and December 1, of 2008, 2009, and 2010. This agreement commenced on March 1, 2008, and will end on February 28, 2011.

15. JUVENILE DETENTION CENTER

The County participates in Central Iowa Juvenile Detention Center, a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa. The primary purpose of this detention facility is to provide a physically secure, emotionally stable, and safe environment in which juveniles can await court disposition. The Center does not determine capital allocations of the equity interest for individual participating jurisdictions. The Center issues separate financial statements on the basis of cash receipts and disbursements, and the transactions of the Center are not included in the financial statements of the County.

The Center's activity for the fiscal year ending June 30, 2009, which is the latest information available, is summarized as follows:

Net assets, beginning of year	\$ 140,344
Receipts	3,329,109
Disbursements	3,287,599
Net assets, end of year	<u>\$ 181,854</u>

During the year ended June 30, 2009, the Center received bank loans totaling \$800,000. At June 30, 2009, the balance outstanding on the bank loan was \$500,000 and the balance outstanding on the revenue note issued in the prior year was \$1,108,591.

16. OPERATING LEASE

Calhoun County leases digital imaging and client monitoring equipment for its public health department, which provides respite and supported community living services to clients over a six county area. Total expenses under these operating leases for the year ended June 30, 2010, was \$14,891. Future remaining payments under these leases at June 30, 2010, are as follows:

Year		<u>Amount</u>
2011		\$ 14,891
2012		6,888
2013		6,888
2014		6,260
To	otal minimum lease payments	<u>\$ 34,927</u>

17. ESTIMATES

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

18. ACCOUNTING RESTATEMENT

Beginning net assets for governmental activities has been restated to reflect a change in capital assets. This restatement is summarized below.

Net assets, June 30, 2009, as previously reported	\$ 17,673,257
Restatement of beginning net assets	(13,261)
Restated net assets, June 30, 2009	 <u>\$ 17,659,996</u>

REQUIRED SUPPLEMENTARY INFORMATION

CALHOUN COUNTY BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN BALANCES – BUDGET

AND ACTUAL (CASH BASIS) – ALL GOVERNMENT FUNDS REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2010

		Less Funds Not Required to be		Budgeted	Amounts	Final to Net
	<u>Actual</u>	<u>Budgeted</u>	<u>Net</u>	<u>Original</u>	<u>Final</u>	Variance
Receipts:						
Property and other County tax	\$5,614,707		\$5,614,707	\$5,562,987	\$5,671,487	\$ (56,780)
Interest and penalty on property tax	31,505		31,505	25,000	25,000	6,505
Intergovernmental	4,906,961	-	4,906,961	5,055,855	5,055,855	(148,894)
Licenses and permits	17,024		17,024	8,550	8,550	8,474
Charges for service	878,336	-	878,336	1,018,260	1,018,260	(139,924)
Use of money and property	138,584	<u> -</u>	138,584	228,200	228,200	(89,616)
Miscellaneous	621,108	477,389	143,719	328,947	342,802	(199,083)
Total receipts	12,208,225	477,389	11,730,836	12,227,799	12,350,154	(619,318)
Disbursements:						
Public safety and legal services	1,767,381	_	1,767,381	1,899,384	1,913,239	(145,858)
Physical health and social services	2,482,838	* -	2,482,838	2,749,514	2,750,714	(267,876)
Mental health	1,074,177	_	1,074,177	1,445,650	1,465,880	(391,703)
County environment and education	590,324	- · · · · · · · · · · · · · · · · · · ·	590,324	695,962	695,962	(105,638)
Roads and transportation	4,035,729	<u>.</u>	4,035,729	4,105,145	4,407,345	(371,616)
Governmental services to residents	455,323		455,323	507,960	507,960	(52,637)
Administration	944,998	ar an	944,998	1,099,445	1,134,445	(189,447)
Non-program	657,865	653,030	4,835	9,750	9,750	(4,915)
Capital projects	230,291		230,291	876,000	575,000	(344,709)
Total disbursements	12,238,926	653,030	11,585,896	13,388,810	13,460,295	(1,874,399)
Excess (deficiency) of receipts over disbursements	(30,701)	(175,641)	144,940	(1,161,011)	(1,110,141)	1,255,081
Other financing sources, net	201,404	190,598	10,806			10,806
Excess (deficiency) of receipts and other financing				د . افعالی میراند		
sources over disbursements and other financing uses	170,703	14,957	155,746	(1,161,011)	(1,110,141)	1,265,887
Balance beginning of year	4,824,449	227,929	4,596,520	3,757,202	3,757,202	839,318
Balance end of year	\$4,995,152	\$ 242,886	\$4,752,266	\$2,596,191	\$2,647,061	\$2,105,205

REQUIRED SUPPLEMENTARY INFORMATION

	Governmental Funds					
			Modified			
	Cash	Accrual	Accrual			
	<u>Basis</u>	<u>Adjustments</u>	<u>Basis</u>			
Revenues	\$12,208,225	\$ 59,125	\$12,267,350			
Expenditures	12,238,926	107,170	12,346,096			
Net	(30,701)	(48,045)	(78,746)			
Other financing sources, net	201,404	(1)	201,403			
Beginning fund balances	4,824,449	750,310	5,574,759			
Ending fund balances	\$ 4,995,152	\$ 702,264	\$ 5,697,416			

CALHOUN COUNTY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING JUNE 30, 2010

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units and Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service, and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, and the Capital Projects Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, one budget amendment increased budgeted disbursements by \$71,485. The budget amendment is reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council; for the County Assessor by the County Conference Board; for the E911 System by the E911 Service Board; and for Disaster Services by the Calhoun County Emergency Management Commission.

Included in the funds not required to be budgeted are the drainage districts.

CALHOUN COUNTY SCHEDULE OF FUNDING PROGRESS FOR THE RETIREE HEALTH PLAN REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2010

Actuarial Valuation	Actuarial Value of	Actuarial Accrued	Unfunded AAL (UAAL)	Funded Ratio	Covered Payroll	UAAL as a Percentage
Date	Assets	Liability (AAL)				of Covered Payroll
	(a)	(AAL) (b)	(b-a)	(a/b)	(c)	((b-a)/c)
July 1, 2009		\$ 52,892	\$ 52,892	0.00%	\$3,805,000	1.39%

See Note 8 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB cost and net OPEB obligation, and funded status and funding progress.

SUPPLEMENTARY INFORMATION

CALHOUN COUNTY COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2010

	Enh	esource ancement and otection	D	rainage <u>Districts</u>		<u>DARE</u>	R	corder's ecords nagement		Sheriff's <u>Fund</u>	County lecurity		<u>Total</u>
<u>ASSETS</u>													
Cash and pooled investments	\$	49,447	\$	242,886	\$	6,023	\$	16,668	\$	5,627	\$ 34,687	\$	355,338
Receivables:													
Accounts	. <u> </u>		. <u> </u>	<u> </u>			·	425			 1,969		2,394
Total assets	\$	49,447	\$	242,886	\$	6,023	\$	17,093	\$	5,627	\$ 36,656	\$	357,732
LIABILITIES AND FUND BALANCES													
Liabilities:													
Accounts payable	\$	<u>-</u>	\$	47,276	\$		\$		\$		\$ -	\$	47,276
Interest payable		<u> </u>		91,102	. —	<u> </u>		<u> </u>			 		91,102
Total liabilities	<u> </u>	<u> </u>	· · · <u>· · · · · · · · · · · · · · · · </u>	138,378		<u> </u>			·	-	 <u> </u>		138,378
Fund balances:	. ·		#				٠.						
Reserved for drainage warrants		-		(116,127)		-				_	_		(116,127)
Unreserved		49,447	. <u> </u>	220,635		6,023	أيث	17,093		5,627	36,656		335,481
Total fund balances		49,447		104,508		6,023		17,093		5,627	36,656	-	219,354
Total liabilities and fund balances	\$	49,447	\$	242,886	\$	6,023	\$	17,093	<u>\$</u>	5,627	\$ 36,656	\$	357,732

CALHOUN COUNTY COMBINING SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2010

	Resource Enhancement and Protection	Drainage <u>Districts</u>	<u>DARE</u>	Recorder's Records Management	Sheriff's Fund	County Security	Total
Revenues:							
Intergovernmental	\$ 14,992	\$ -	\$ 1,347	\$ -	\$ -	\$ -	\$ 16,339
Charges for services	<u>-</u>			1,804		5,588	7,392
Use of money and property	55			46	- <u>-</u>	-	101
Miscellaneous	5,135	477,389					482,524
Total revenues	20,182	477,389	1,347	1,850	<u>-</u>	5,588	506,356
Expenditures:							
Operating:							
Public safety and legal services	- -	<u>-</u>	1,399	<u>-</u>		9,278	10,677
Non-program	<u> </u>	597,320	. <u>.</u>	<u>-</u>	in the second	<u> </u>	597,320
Total expenditures		597,320	1,399	_		9,278	607,997
Excess (deficiency) of revenues over expenditures	20,182	(119,931)	(52)	1,850	Anna da Santa da San Ny faritr'ora dia mandra dia mand	(3,690)	(101,641)
Other financing sources (uses):							
Operating transfers in	_	- ,	_	<u>-</u>		4,137	4,137
Operating transfers out	_		-		(4,137)		(4,137)
Drainage district warrants issued	<u> </u>	190,598	: 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1				190,598
Total other financing sources (uses)		190,598		-	(4,137)	4,137	190,598
Excess (deficiency) of revenues and other financing							
sources over expenditures and other financing uses	20,182	70,667	(52)	1,850	(4,137)	447	88,957
Fund balances beginning of year	29,265	33,841	6,075	15,243	9,764	36,209	130,397
Fund balances end of year	\$ 49,447	\$ 104,508	\$ 6,023	\$ 17,093	\$ 5,627	\$ 36,656	\$ 219,354

CALHOUN COUNTY COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES – AGENCY FUNDS JUNE 30, 2010

			Agricultural										Auto License				
		County	Extension		County		C	ommunity				•	and				
		Offices .	Education		Assessor	Schools		Colleges	Corporations	<u>T</u>	ownships	1	Use Tax		<u>Other</u>		<u>Total</u>
<u>ASSETS</u>																	
Cash and pooled investments:																	
County Treasurer	\$		\$ 1,838	\$	100,754	\$ 88,028	\$	6,499	\$ 48,869	\$	2,564	\$	243,779	\$	80,670	\$	573,001
Other County officials		41,788			-	-			<u>-</u> 1		· -		.		- -		41,788
Receivables:																	
Property tax:																	
Delinquent		-	744		1,116	40,468		2,937	35,886		649		.		10		81,810
Succeeding year		-	135,626		203,521	7,366,535		535,586	2,291,120		252,442				1,863	10	0,786,693
Accounts		469						-	-				-		21,688		22,157
Due from other governments	· <u></u>	<u> </u>						<u>- 1</u>		· <u> </u>		-			7,967		7,967
Total assets	\$	42,257	\$ 138,208	\$	305,391	\$ 7,495,031	\$	545,022	\$ 2,375,875	\$	255,655	\$	243,779	\$_	112,198	\$1	1,513,416
				· · · ·													
<u>LIABILITIES</u>																	
Accounts payable	\$		\$ -	\$	133	\$ -	\$	_	\$ -	\$	- ·	\$	- -	\$	4,733	\$	4,866
Salary payable		_	-		-			- · ·		·	-		-		1,622		1,622
Due to other governments		38,701	138,208		305,258	7,495,031		545,022	2,375,875		255,655		243,779		105,843	1	1,503,372
Trusts payable	· · · .	3,556	<u> </u>	· <u> </u>	<u> </u>	<u> </u>		-	-		<u> </u>	· <u>- : -</u>			-		3,556
Total liabilities	\$	42,257	\$ 138,208	<u>\$</u>	305,391	\$ 7,495,031	\$	545,022	\$ 2,375,875	\$	255,655	\$	243,779	\$	112,198	<u>\$1</u>	1,513,416

Schedule 4

CALHOUN COUNTY COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES – AGENCY FUNDS YEAR ENDED JUNE 30, 2010

	County Offices	Agricultural Extension Education	County <u>Assessor</u>	Schools	Community Colleges	Corporations	Townships	Auto License and <u>Use Tax</u>	<u>Other</u>	<u>Total</u>
	<u>Offices</u>	Education	<u> 115505501</u>	<u>SCHOOLS</u>	Coneges	Corporations	TOWNSHIPS	OSC Tax	Other	<u>10tar</u>
Balances beginning of year	\$ 39,738	\$ 137,869	\$ 360,912	\$ 6,630,603	\$ 488,525	\$ 2,208,094	\$ 239,960	\$ 258,903	\$ 100,678	\$10,465,282
Additions:										
Property and other county tax		135,255	201,696	7,351,400	534,578	2,324,700	228,731		1,859	10,778,219
E911 surcharge				-	- 1		_	-	89,818	89,818
State tax credits	-	6,240	9,062	299,481	22,068	142,320	9,331		71	488,573
Office fees and collections	219,036			-	n de la State i State. An antario de la State de	- 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1	<u>-</u>	<u> </u>	-	219,036
Auto licenses, use tax, and postage	<u>.</u>		- 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1	-			_	3,151,040	-	3,151,040
Assessments		<u>-</u>		•		5,030	-			5,030
Trusts	50,919	<u>-</u> 1		in the state of th	- ·	-	- :		· · · · -	50,919
Miscellaneous	682		3,651	<u> </u>		<u> </u>			209,558	213,891
Total additions	270,637	141,495	214,409	7,650,881	556,646	2,472,050	238,062	3,151,040	301,306	14,996,526
Deductions:										
Agency remittances:										
To other governments	215,648	141,156	269,930	6,786,453	500,149	2,304,269	222,367	3,166,164	289,786	13,895,922
Trusts paid out	52,470	<u> </u>			<u> </u>	<u> </u>		. <u> </u>	<u> </u>	52,470
Total deductions	268,118	141,156	269,930	6,786,453	500,149	2,304,269	222,367	3,166,164	289,786	13,948,392
Balances end of year	\$ 42,257	\$ 138,208	\$ 305,391	\$ 7,495,031	\$ 545,022	\$ 2,375,875	\$ 255,655	\$ 243,779	\$ 112,198	<u>\$11,513,416</u>

CALHOUN COUNTY SCHEDULE OF REVENUES BY SOURCE AND EXPENDITURES BY FUNCTION – ALL GOVERNMENTAL FUNDS FOR THE LAST NINE YEARS

	Modified Accrual Basis										
	2010	2009	2008	<u>2007</u>	<u>2006</u>	<u>2005</u>	<u>2004</u>	<u>2003</u>	2002		
Revenues:											
Property and other County tax	\$ 5,674,033	\$ 5,345,023	\$ 4,862,274	\$ 4,834,623	\$ 4,394,827	\$ 4,028,557	\$ 4,504,509	\$ 4,456,391	\$ 4,156,364		
Interest and penalty on property tax	31,505	30,723	31,381	27,190	28,124	22,861	35,254	29,879	38,004		
Intergovernmental	4,884,308	4,758,872	5,772,915	5,619,776	6,076,916	5,860,587	5,682,265	5,410,699	5,349,455		
Licenses and permits	16,778	15,498	25,132	8,877	8,072	7,828	9,479	7,235	8,242		
Charges for service	919,544	826,549	1,191,135	827,809	771,814	683,703	829,273	708,429	774,988		
Use of money and property	141,518	170,658	277,837	327,506	267,324	165,447	127,201	155,856	179,681		
Miscellaneous	599,664	217,871	710,367	144,587	446,893	313,523	921,505	511,811	360,928		
Total	\$12,267,350	\$11,365,194	\$12,871,041	\$11,790,368	\$11,993,970	\$11,082,506	\$12,109,486	\$11,280,300	\$10,867,662		
Expenditures:											
Operating:			er e Martin de la comunitation de La comunitation de la comunitation								
Public safety and legal services	\$ 1,796,321	\$ 1,743,535	\$ 1,246,797	\$ 1,210,321	\$ 1,150,588	\$ 1,374,782	\$ 1,127,485	\$ 1,108,275	\$ 1,026,952		
Physical health and social services	2,464,403	2,516,749	3,506,317	3,323,350	3,199,600	3,287,599	3,442,855	3,359,161	3,335,317		
Mental health	1,047,115	1,195,894	1,195,363	1,172,381	1,111,901	1,167,669	1,220,833	1,210,341	1,356,194		
County environment and education	597,872	586,866	674,639	590,597	711,907	774,224	535,968	418,674	250,742		
Roads and transportation	4,204,058	3,551,781	3,530,344	3,407,286	3,422,375	3,168,461	3,258,877	3,143,472	3,208,499		
Governmental services to residents	455,365	414,838	411,312	377,359	367,729	325,891	303,527	256,362	243,536		
Administration	950,042	937,809	897,791	853,276	815,228	812,006	823,195	763,239	695,371		
Non-program	601,910	698,690	407,737	223,969	359,311	240,342	197,328	399,368	392,708		
Capital projects	229,010	288,425	617,984	559,126	576,827	197,437	410,306	264,945	227,193		
Total	\$12,346,096	\$11,934,587	\$12,488,284	\$11,717,665	\$11,715,466	\$11,348,411	\$11,320,374	\$10,923,837	\$10,736,512		

HUNZELMAN, PUTZIER & CO., PLC CERTIFIED PUBLIC ACCOUNTANTS

JEFFORY B. STARK, C.P.A.
RICHARD R. MOORE, C.P.A.
WESLEY E. STILLE, C.P.A. (RETIRED)
KENNETH A. PUTZIER, C.P.A. (RETIRED)
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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Officials of Calhoun County:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Calhoun County, Iowa, as of and for the year ended June 30, 2010, which collectively comprise the County's basic financial statements listed in the table of contents, and have issued our report thereon dated February 8, 2011. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Calhoun County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Calhoun County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Calhoun County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance all deficiencies, significant deficiencies, or material weakness have been identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control over financial reporting we consider to be material weaknesses, and other deficiencies we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of Calhoun County's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies in internal control described in Part I of the accompanying Schedule of Findings as items I-A-10, I-B-10, I-C-10, and I-D-10 to be material weaknesses.

A significant deficiency is a deficiency or combination of deficiencies in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We did not identify any significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Calhoun County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain instances of noncompliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2010, are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Calhoun County's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the County's responses, we did not audit Calhoun County's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees, and citizens of Calhoun County and other parties to whom Calhoun County may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

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February 8, 2011

Part I: Findings Related to the Financial Statements:

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

INTERNAL CONTROL DEFICIENCIES:

- I-A-10 <u>Segregation of Duties</u> During our review of internal control, the existing procedures are evaluated in order to determine that incompatible duties, from a control standpoint, are not performed by the same employee. This segregation of duties helps to prevent losses from employee error or dishonesty and therefore maximizes the accuracy of the County's financial statements. We noted that generally one or two individuals in the offices identified may have control over the following areas for which no compensating controls exist:
 - 1. All incoming mail should be opened by an employee who is not authorized to make entries to the accounting records. This employee should prepare a listing of cash and checks received. The mail should then be forwarded to the accounting personnel for processing. Later, the same listing should be compared to the cash receipt records.

Applicable Offices Auditor, Treasurer, Recorder, Sheriff

2. Bank accounts should be reconciled promptly at the end of each month by an individual who does not sign checks, handle or record cash.

Treasurer, Sheriff, Recorder

3. Checks or warrants should be signed by an individual who does not otherwise participate in the preparation of the checks or warrants. Prior to signing, the checks or warrants and the supporting documentation should be reviewed for propriety. After signing, the checks or warrants should be mailed without allowing them to return to individuals who prepare the checks or warrants or approve vouchers for payment.

Auditor, Treasurer, Recorder, Sheriff

Recommendation - We realize that with a limited number of office employees, segregation of duties is difficult. However, each official should review the operating procedures of their office to obtain the maximum internal control possible under the circumstances. The official should utilize current personnel to provide additional control through review of financial transactions, reconciliations, and reports. Such reviews should be performed by independent persons to the extent possible, and should be evidenced by initials or signature of the reviewer and the date of the review.

Response – Auditor

- 1. Auditor's office employees are cross-trained. As to the operating procedures, the mail is opened by the Auditor and distributed, checks are receipted promptly. There are four employees involved in preparing, processing, reviewing and mailing out checks. All checks are mailed promptly.
- 2. The warrants are reviewed by the Auditor before mailing out. All checks are mailed from the Auditor's office.

Part I: Findings Related to the Financial Statements: (Continued)

INTERNAL CONTROL DEFICIENCIES: (Continued)

Response – Treasurer – I have begun to implement small but positive steps to segregate duties. In September 2010 (our large tax collection month), I personally opened all the mail and rotated processing so that motor vehicle personnel processed tax mail, and tax personnel processed motor vehicle mail. That insured that those opening, processing, and balancing the collections were different people. I am still insisting that I open the mail. I once again reiterate how difficult it is in an office with only five employees to totally segregate duties. This issue comes up every year and is a "solution in progress".

Response – Recorder – When it comes to duties within our office, I have myself and my deputy. We split all duties between us. My deputy needs to know most duties in case of my absence. So I feel we do the best we can with only a two person office. We do have the retired Recorder that comes in part-time to help us. She mainly works with vital records and keeps filing and daily tasks up to date. Our office stays continually busy yet maintaining a professional attitude and awareness to the citizens and customers of Calhoun County. I am complying with the recommendation of reviewing my office fiscal procedures and practices.

<u>Response – Sheriff</u> – Calhoun County Sheriff's Office is a small office that makes it nearly impossible to follow all recommendations made by the independent auditor. We do our best to comply with the recommendations of opening mail, reconciling cash books and statements, and signing checks, and will continue to try and follow recommendations set forth by the independent auditor.

Conclusion - Response accepted.

I-B-10 Financial Reporting – We noted that while management is capable of preparing accurate financial statements that provide information sufficient to make management decisions, reporting financial data reliably in accordance with generally accepted accounting principles (GAAP) requires management to possess sufficient knowledge and expertise to select and apply accounting principles and prepare year-end financial statements, including footnote disclosures. Management presently lacks the qualifications and training to appropriately fulfill these responsibilities, which is a common situation in small entities.

<u>Recommendation</u> - Obtaining GAAP knowledge through reading relevant accounting literature and attending local professional education courses should help management significantly improve in the ability to prepare and take responsibility for reliable GAAP financial statements.

<u>Response</u> – We have addressed this control risk by engaging certified public accountants to prepare the financial statements. We have also appointed persons with sufficient knowledge to evaluate the preparation of the financial statements, and have reviewed and accepted the financial statements. There are sessions as part of our ISAC (Iowa State Association of Counties) meeting that are attended when available.

Conclusion - Response accepted.

Part I: Findings Related to the Financial Statements: (Continued)

INTERNAL CONTROL DEFICIENCES: (Continued)

I-C-10 <u>Ambulance Reconciliation</u> – The ambulance billings, collections, and delinquent accounts were not reconciled during the year.

<u>Recommendation</u> – Procedures should be established to reconcile ambulance billings, collections, and delinquencies for each billing period. The Supervisors or a Supervisor designated independent person should review the reconciliations and monitor delinquencies.

Response -

- 1. The Ambulance biller will develop and maintain a spreadsheet with a list of ambulance runs by patient, pay source, and payment history. As of time of report, Board of Health policy (as supported by Board of Supervisors) is to NOT accept pay assignment by private insurance companies, therefore, billing process continues after insurance settlement to obtain balance of charge from patient often time beyond the fiscal year period.
- 2. The Board of Health billing policy and procedure will be followed to make every effort to obtain the full receivable amount, including the legal process led by County Attorney.
- 3. Following reports from the public health biller and EMS Director, and consultation with the County Attorney, the Board of Health Administrator will identify "uncollectible bills" with initials on the final billing form to be filed in a designated folder in the biller's office, and the amount will be posted in the "uncollectible" column on the spreadsheet.

Conclusion - Response accepted.

I-D-10 <u>Cash and Investments Reconciliation</u> - Cash and investments have not reconciled to the general ledger balance during the year ended June 30, 2010. A reconciliation for June 30, 2010 was not completed until October 26, 2010.

<u>Recommendation</u> - Reconciliations of cash and investments should be done promptly following the end of every month and any variance should be thoroughly investigated until located.

Response – Treasurer - A misunderstanding between myself and the auditors was partly to blame for this issue. There was a misinterpretation on both sides of how to handle a correction. As County Treasurer, I must take responsibility for balancing and reconciling, but I would also like to respond by saying that all departments need to be more responsible for making sure that monies are brought to the Treasurer's Office in a timely manner for receipting. Some departments do not give us timely notifications of monies they receive, which in turn become an end-of-the-month balancing issue. The State offices have tried to give better notification to the local government but there is sometimes still a lapse there. The Treasurer's office has become much better at checking bank deposits online on a more regular basis to avoid non-receipts. Also, departments need to be aware when they are making corrections/adjustments that they are doing so correctly. I do not know when other departments make corrections and if they are not made properly, these changes sometimes become very difficult to find and reconcile. The Treasurer is striving harder to be much more thorough.

<u>Conclusion</u> – Response accepted.

Part II: Other Findings Related to Required Statutory Reporting:

- II-A-10 Certified Budget Disbursements during the year ended June 30, 2010, did not exceed the amounts budgeted.
- II-B-10 <u>Questionable Expenditures</u> We noted no expenditures that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- II-C-10 <u>Travel Expense</u> No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- II-D-10 <u>Business Transactions</u> Business transactions between the County and County officials or employees are detailed as follows:

Name, Title, and Business Connection	Transaction Description	Amount
Anderson Construction, owned by the spouse of an Assessor's office employee	Construction	\$ 962
Trae's Tree service, owned by Trae Thomas, Sheriff employee and EMT	Tree trimming	\$ 2,278

In accordance with Chapter 331.342(10) of the Code of Iowa, the transactions with Trae's Tree Service may represent a conflict of interest since the total transactions were more than \$1,500 during the fiscal year.

<u>Recommendation</u> – We recommend the Board determine whether these services were awarded through competitive bidding or have the attorney review the transactions to determine if they are proper.

<u>Response</u> – Trae's Tree Service received payment for tree trimming due to an ice storm. This was paid with funds from custodial-courthouse maintenance and hired by me as Custodial Supervisor. Trae's Tree Service was the only one bonded.

Conclusion - Response accepted.

- II-E-10 <u>Bond Coverage</u> Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of all bonds should be periodically reviewed to insure that the coverage is adequate for current operations.
- II-F-10 <u>Board Minutes</u> No transactions were found that we believe should have been approved in the Board minutes but were not.
- III-G-10 <u>Deposits and Investments</u> No instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- II-H-10 Resource Enhancement and Protection Certification The County did not properly dedicate property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).

Part II: Other Findings Related to Required Statutory Reporting: (Continued)

II-I-10 County Extension Office - The County Extension office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an Extension Council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

Disbursements during the year ended June 30, 2010, for the County Extension office did not exceed the amount budgeted.

II-J-10 <u>Excess Balance</u> - The following funds have balances at June 30, 2010, in excess of one year's expenditures:

Special Revenue - Conservation Trust Capital Projects

<u>Recommendation</u> - While it appears that these funds may have an excessive balance, this can usually be justified if the County has a specific plan for future expenditures. The County should consider the necessity of maintaining these substantial balances and, where financially feasible, consider reducing the balances in an orderly manner through revenue reductions.

Response – Conservation – The Conservation Board discussed future projects to reduce the balance of the Trust account at their regular meeting on January 21, 2011. Park road improvement was discussed, but due to a very high cost estimate for black top another alternative will be explored. There is still interest in a safe room when the Emergency Management Plan is completed by MIDAS. The Board approved an expansion to shop facilities and the construction of portable cabins to be used in outlying parks. Plans and estimates for a shelter and alternative park road surface will be reviewed. With no further revenues going into the Trust Fund, this should reduce the balance and still leave funds for a safe room and future improvements.

<u>Response – Auditor</u> – We have completed three offices with new windows and are planning to continue the window projects. There are dollars in the Capital Project account for election equipment – that is an expense that as County Auditor, I want to be prepared for any state or Federal election law requirements. Courthouse heating system – boiler computer update for boiler function.

<u>Response – Data Processing</u> – The balance is for future new equipment. Although the balance is high, we have several older servers that will need to be replaced. We had one server quit this past year so funds were available.

Conclusion - Response accepted.

II-K-10 Public Bidder Property - There are properties in the County which currently owe approximately \$36,000 in delinquent property taxes. These properties are currently in "public bidder" status.

<u>Recommendation</u> - The Treasurer should confer with the County Attorney to determine appropriate remedies to settle these accounts.

Response – The public bidder properties matter is one that both offices have put on the back burner due to several issues – time, new employees, priority. Both offices are well aware of this situation.

Conclusion – Response accepted.

Part II: Other Findings Related to Required Statutory Reporting: (Continued)

II-L-10 <u>TIF Reconciliations</u> – Reconciliations of the Tax Increment Financing certification forms received from the cities are not being prepared.

<u>Recommendation</u> – The County Auditor should prepare the reconciliations to ensure overpayments of TIF revenue will not occur.

<u>Response</u> – There is only one TIF in Calhoun County. We have the forms from the Department of Management and will prepare reconciliations for last year and this year.

<u>Conclusion</u> – Response accepted.